## Message Text

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**ACTION EUR-12** 

INFO OCT-01 IO-10 ISO-00 DLOS-03 CIAE-00 PM-03 INR-07 L-02

ACDA-05 NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 OIC-02 CG-00 DODE-00 H-01 NSC-05 SS-15 FEA-01

AID-05 CEQ-01 COA-01 COME-00 EB-07 EPA-01 NSF-01

OES-03 AEC-05 AGR-05 DOTE-00 FMC-01 INT-05 JUSE-00

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CONFIDENTIAL USNATO 0738

EMO. 11652: GDS TAGS: PLOS, NATO

SUBJ: LOS NATO CONSULTATIONS

REF: A. STATE 29558 B. USNATO 599

- 1. AT FEB 11 POLADS, ALLIES AGREED, SUBJECT TO CANADIAN RESERVATION, ON MARCH 6 AS DATE FOR NATO CONSULTATION ON LAW OF THE SEA. THERE WAS, HOWEVER, CONSIDERABLE DIVERGENCE OF VIEW AS TO AGENDA FOR THIS CONSULTATION.
- 2. AS FORECAST IN MEETING LAST WEEK (SEE REF B), DIFFERENCES ON AGENDA WERE BETWEEN ALLIES WHO FAVORED A DETAILED AND RESTRICTIVE AGENDA WHICH WOULD ATTEMPT TO SET OUT AN EXACT OUTLINE OF SUBJECTS TO BE DISCUSSED, AND THOSE WHO FAVORED THE ORIGINAL U.S. SUGGESTION FOR AN AGENDA OF BROAD TOPICS, I.E., NAVIGATION, MILITARY IMPLICATIONS OF ECONOMIC ZONE, TERRIROTIAL CONFIDENTIAL

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SEA, AND MARINE SCIENTIFIC RESEARCH. TURKISH REP FAVORED A SPECIFIC AGENDA OF THE SORT PROPOSED BY FRG LAST WEEK. GREEK REP STRESSED IMPORTANCE OF A BROAD AGENDA. SEVERAL ALLIES SUGGESTED A COMPROMISE APPROACH WHICH WOULD USE GENERAL

HEADINGS AND SPECIFIC SUBJECTS AS ILLUSTRATIVE OF THE TOPICS WHICH MIGHT BE CONSIDERED UNDER EACH GENERAL HEADING. ITALIAN REP VEHEMENTLY OPPOSED COMPROMISE FORMULA AS HAVING THE WORST FEATURES OF BOTH AND NONE OF THE ADVANTAGES OF THE TWO EXTREME INTERPRETATIONS. FRENCH REP THOUGHT NATO CONSULTATIONS SHOULD BE LIMITED TO SECURITY CONSIDERATIONS WHICH ARISE IN LAW OF THE SEA QUESTIONS. FRG REP SAID CONVERSATION SHOULD NOT BE LIMITED TO SECURITY SUBJECTS BUT ANY DELEGATE SHOULD BE FREE TO RAISE ANY SUBJECT IN THE LOS SPECTRUM. DANISH, NORWEGIAN AND NETHERLANDS REPS SAID IT WAS IMPORTANT TO KNOW WHETHER NATO LOS CONSULTATION WOULD COVER FULL REALM OF LOS, IN WHICH CASE THEIR LOS CHIEFS OF DELEGATION WOULD ATTEND, OR WHETHER DISCUSSION WOULD BE RESTRICTED TO NARROW SECURITY CONSIDERATIONS IN WHICH CASE THEY THOUGHT THEIR CAPITALS WOULD PREFER TO SEND EXPERTS IN SPECIFIC SECURITY FIELDS.

3. U.S. (LEDOGAR) SUGGESTED SOME DELEGATIONS WERE LOSING PER-SPECTIVE ON THIS CONSULTATION.U.S. PURPOSE IN SUGGESTING IT WAS NOT TO RESTRICT DELEGATIONS FROM ADDRESSING ANY SUBJECT THEY WISHED, THOSE WHO ATTENDED NATO LOS CONSULTATION LAST YEAR WOULD RECOGNIZE THAT SENIOR LOS OFFICIALS WOULD NOT BE RESTRICTED IN THEIR DISCUSSION BY AN AGENDA EVEN IF THAT WAS COMMITTEE'S INTENTION. ON THE CONTRARY, PURPOSE OF CONSULTATION AS WE UNDERSTOOD IT WAS TO ENABLE ALLIES TO FOCUS ON SECURITY ASPECTS OF ALL LAW OF THE SEA ISSUES, A POINT OF VIEW WHICH MANY ALLIES DO NOT HAVE OCCASION TO CONCENTRATE UPON WHEN LOS ISSUES ARE ADDRESSED IN OTHER FORUMS. ANY CAPITAL WHICH MIGHT BE TEMPTED TO SEND LESS THAN THE MOST SENIOR MAN AVAILABLE TO PARTICIPATE IN THE NATO LOS CONSULTATION WAS SIMPLY MISSING THE POINT. IT IS PRECISELY TO ENGAGE HIGHEST LEVEL CONSIDERATION OF SECURITY ASPECTS OF LOS PROBLEMS THAT AN ALLIANCE CONSULTATION WAS PRO-POSED.

4. REMAINDER OF DISCUSSION WAS INCONCLUSIVE AND POLADS TASKED

NATO/IS WITH DRAFTING A PROPOSED AGENDA WHICH WOULD TAKE ACCOUNT CONFIDENTIAL

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OF AS MAY OF THE EXPRESSED CONCERNS AS POSSIBLE AND WHICH WOULD ENABLE DELEGATIONS TO SEEK MORE SPECIFIC INSTRUCTIONS FROM CAPITALS

5. MISSION RECEIVED BOOTLEG COPY OF NATO/IS DRAFT AGENDA AS FOLLOWS: BEGIN TEXT

DRAFT AGENDA FOR THE COUNCIL MEETING WITH HEADS OF DELEGATIONS TO THE LAW OF THE SEA CONFERENCE AND NATIONAL EXPERTS

I. NAVIGATION, INCLUDING ACCESS TO THE SEA AND THE REGIME OF THE HIGH SEAS.

II. MILITARY IMPLICATIONS OF A POSSIBLE ECONOMIC ZONE,

III. TERRITORIAL SEA, INCLUDING ITS DEMARCATION ON THE CONTINENTAL SHELF, SPECIFICALLY BETWEEN NEIGHBORING STATES OR STATES FACING EACH OTHER;

IV. MILITARY USES OF THE SEABED BOTH WITHIN AND BEYOND THE LIMITS OF NATIONAL JURISDICTION  $\,$ 

V. MARINE SCIENTIFIC RESEARCH

VI. ANY OTHER BUSINESS

IT IS UNDERSTOOD THAT HEADS OF DELEGTIONS AND EXPERTS WILL BE FREE TO RAISE ADDITIONAL POINTS RELATED TO THE ABOVE-MENTIONED ITEMS OR TO OTHER ISSUES OF THE LAW OF THE SEA BUT THAT EMPHASIS SHOULD BE PLACED ON THE SECURITY ASPECTS OF PROBLEMS DISCUSSED. END TEXT

6. MISSION WOULD APPRECIATE GUIDANCE ON NATO/IS DRAFT AND ANY ADVICE DEPARTMENT MIGHT HAVE ON HOW TO AVOID ROCKS AND SHOALS OF THIS AGENDA DEBATE.BRUCE

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